

The Texas Historic Commission (THC) offers municipalities and counties the opportunity to partner with the THC and the National Park Service to promote local preservation efforts through a program known as the Certified Local Government (CLG). I have previously provided each of the Commissioners and the Judge copies of the CLG handbook and CLG Grant Program. Currently, about 75 municipalities and 12 county governments are Certified Local Governments in Texas. Brown would be the 13th county CLG. There is no cost associated with becoming a Certified Local Government.

Becoming a county CLG would make Brown County eligible for financial assistance in the following areas:

- to compete for THC grants (range from \$2,000 -\$30,000)
- for preservation activities
- for development of educational publications
- for development and publication of walking/driving tours
- for rehabilitation or restoration of properties listed in the National Register of Historic Places or contributing to a National Register historic district
- for access to technical assistance and no-cost state provided training

Please note that THC grants are 50 percent matching. However, please also consider that restoration/rehabilitation of a property is costly, and having someone share 50 percent of any such repairs, if needed, would benefit taxpayers.

In order to begin the certification process, the Commissioners Court would first have to appoint an Historic Preservation officer (HPO) and four CLG committee members. These are unpaid positions. The HPO position has very stringent education standards. CLG committee members must have "a demonstrated interest, knowledge, or training in historic preservation." The CLG Coordinator at the Texas Historical Commission has verified that the persons listed below are qualified to serve if appointed.

May 13, 2019
(Exhibit #6)

To begin the process, I recommend that the Commissioners Court consider appointing the following persons to the position indicated, at next week's meeting. Each nominee has indicated a willingness to serve if appointed.

- | | |
|------------------------|--|
| Dr. Robert Mangrum | Professor of History, Howard Payne University; Doctor of Philosophy; Master of Arts, American History
<u>Historic Preservation Officer & CLG Committee Member</u> |
| Ms. Becky Isbell, M.S. | Director, Brownwood Public Library and Local History and Genealogy Library; Master of Library Sciences and Information
<u>CLG Committee Member</u> |
| Mr. David Cole | Retired 3M Supervisor and 20 year member of the Board of Brown County Museum of History,
<u>CLG Committee Member</u> |
| Ms. Beverly Norris | Former Curator, Lehnis Railroad Museum; member of Brown County Historical Commission, RF Hardin Museum Restoration
<u>CLG Committee Member</u> |
| Ms. Crystal Stanley | Curator, Lehnis Railroad Museum; Master of Science, specialization in Archives and Digital Imaging
<u>CLG Committee Member</u> |



CERTIFIED LOCAL GOVERNMENT HANDBOOK

Updated 2019

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TEXAS HISTORICAL COMMISSION
real places telling real stories



Cover art: City of Palestine, certified in 1990

Introduction to CLG

The Certified Local Government Program in Texas

The purpose of the Texas Historical Commission's CLG Program is to empower local communities to better protect historic resources by identifying local priorities, meeting recognized historic preservation standards and providing access to financial and technical services to further the identification, evaluation, designation, and protection of buildings, sites, districts, structures, and objects. In 1966, Congress passed the National Historic Preservation Act, establishing preservation as a national priority and creating programs to encourage preservation including State Historic Preservation Offices (SHPOs). The Texas Historical Commission (THC) serves as the SHPO and is charged with administering federal preservation laws and policies in Texas.

Congress amended the National Historic Preservation Act in 1980. The amendment built upon the successes of the original legislation and outlined a program to encourage participation in preservation at the local level, known as the Certified Local Government (CLG) Program. The CLG Program formally recognizes a partnership between the local, state, and federal governments to enhance preservation.

The THC's CLG Program is part of the agency's responsibilities in administering the National Historic Preservation Act of 1966, which along with the Historic Preservation Fund (HPF) Grants Manual, and Chapter 15.6 of the Texas Administrative Code, dictates how the CLG Program is administered.

The HPF Grants Manual dictates the minimum requirements states must follow in administering the CLG Program, and Chapter 9 outlines the purpose of statewide CLG Programs:

1. Ensure the broadest possible participation of local governments in the national historic preservation program while maintaining standards consistent with the National

Historic Preservation Act and the Secretary of the Interior's "Standards and Guidelines for Archeology and Historic Preservation;"

2. Enrich, develop, and help maintain local historic preservation programs in cooperation and coordination with the SHPO; and
3. Provide financial and technical assistance to further these purposes.

Texas cities and counties that meet the criteria set forth in this document are eligible to apply for certification as a CLG. An American Indian tribe may be certified and participate in the CLG program if the tribe effectively meets the definition of a local government in Section 301(3) of the National Historic Preservation Act.

Communities participating in the CLG Program must follow the requirements set forth in the National Historic Preservation Act of 1966 (16 U.S.C. 470 et.seq.), the National Park Service Historic Preservation Fund Grants Manual, Chapter 15.6 of the Texas Administrative Code, the CLG Certification Agreement, and the policies contained in this handbook.

HELPFUL HINT: HOW TO USE THIS HANDBOOK

The CLG Handbook is intended to address the needs of current CLGs as well as potential CLGs. In the first half of this document, current CLGs will find requirements to stay in compliance with the program. CLGs must be in good standing to qualify for CLG grant opportunities. Communities interested in becoming a CLG will learn more about the benefits of the program and the steps necessary to become a CLG in the second half of this handbook.



City of Beaumont, certified in 1986

EXISTING CLGs

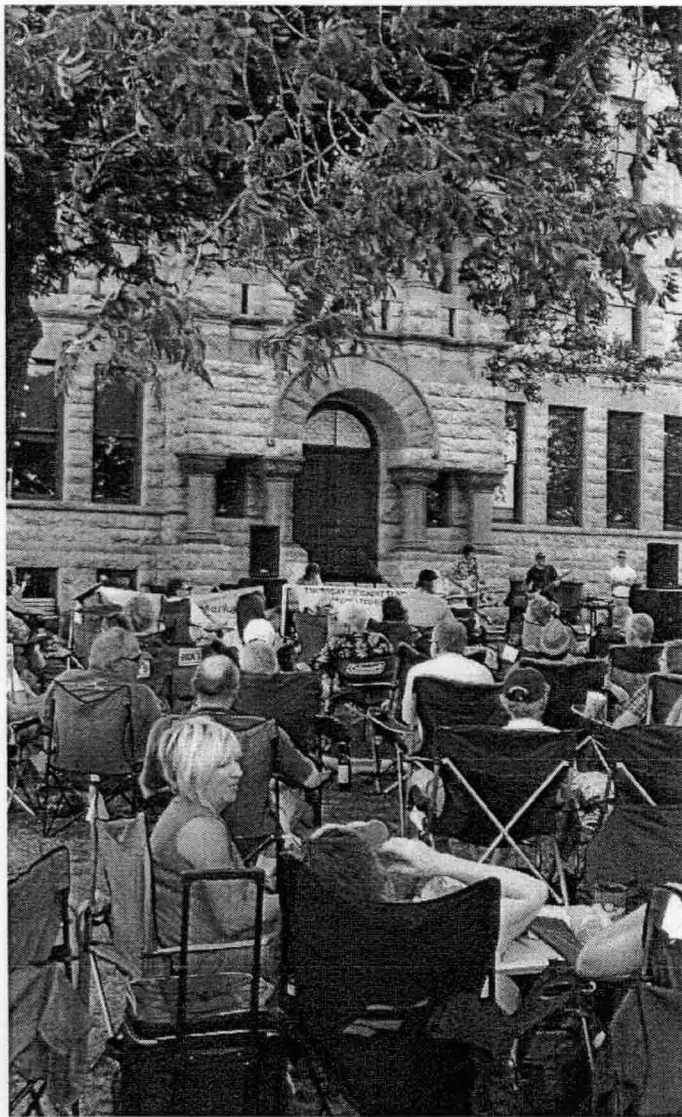
Requirements and Expectations

CLG Program Requirements for Counties

1 **Appoint a county official, staff person, or other appropriate representative of the county to serve as a local Historic Preservation Officer (HPO).**

The CLG shall submit the HPO Appointment Form and HPO's résumé each time a new HPO is appointed.

The CLG must make every effort to appoint a HPO who meets the Secretary of the Interior's Professional Qualification Standards. The CLG Program recommends selecting a HPO who meets the



Denton County, certified in 2013

qualification standards under History, Architectural History, Architecture, or Historic Architecture. If the county is unable to find a qualified HPO, they must summarize unsuccessful efforts to hire a qualified HPO and explain how the appointed HPO will successfully perform the duties of the position. This summary and explanation shall be submitted as part of the HPO Appointment Form.

Secretary of the Interior's Professional Qualification Standards

The following requirements are those used by the National Park Service, and have been previously published in the Code of Federal Regulations, 36 CFR Part 61. The qualifications define minimum education and experience required to perform identification, evaluation, registration, and treatment activities. In some cases, additional areas or levels of expertise may be needed, depending on the complexity of the task and the nature of the historic properties involved. In the following definitions, a year of full-time professional experience need not consist of a continuous year of full-time work but may be made up of discontinuous periods of full-time or part-time work adding up to the equivalent of a year of full-time experience.

HELPFUL HINT: COUNTY HPO

The county HPO is an individual who oversees the county's Certified Local Government Committee. Typically, the County HPO is either the Chairperson for the County Historical Commission or the CLG Committee Chair. The HPO is usually appointed by the judge or County Commissioners Court and works with the THC's CLG Program staff to ensure all CLG Program requirements are being met.

HISTORY

The minimum professional qualifications in history are a graduate degree in history or closely related field; or a bachelor's degree in history or closely related field plus one of the following:

1. At least two years of full-time experience in research, writing, teaching, interpretation, or other demonstrable professional activity with an academic institution, historic organization or agency, museum, or other professional institution; or
2. Substantial contribution through research and publication to the body of scholarly knowledge in the field of history.

ARCHEOLOGY

The minimum professional qualifications in archeology are a graduate degree in archeology, anthropology, or closely related field plus:

1. At least one year of full-time professional experience or equivalent specialized training in archeological research, administration or management;
2. At least four months of supervised field and analytic experience in general North American archeology; and
3. Demonstrated ability to carry research to completion;
4. In addition to these minimum qualifications, a professional in prehistoric archeology shall have at least one year of full-time professional experience at a supervisory level in the study of archeological resources of the prehistoric period. A professional in historic archeology shall have at least one year of full-time professional experience at a supervisory level in the study of archeological resources of the historic period.

ARCHITECTURAL HISTORY

The minimum professional qualifications in architectural history are a graduate degree in architectural history, art history, historic preservation, or closely related field, with coursework in American architectural history, or a bachelor's degree in architectural history, art history, historic preservation, or closely related field plus one of the following:

1. At least two years of full-time experience in research, writing, or teaching in American architectural history or restoration architecture

with an academic institution, historical organization or agency, museum, or other professional institution; or

2. Substantial contribution through research and publication to the body of scholarly knowledge in the field of American architectural history.

ARCHITECTURE

The minimum professional qualifications in architecture are a professional degree in architecture plus at least two years of full-time experience in architecture; or a state license to practice architecture.

HISTORIC ARCHITECTURE

The minimum professional qualifications in historic architecture are a professional degree in architecture or a state license to practice architecture, plus one of the following:

1. At least one year of graduate study in architectural preservation, American architectural history, preservation planning, or closely related field; or
2. At least one year of full-time professional experience on historic preservation projects;
3. Such graduate study or experience shall include detailed investigations of historic structures, preparation of historic structures research reports, and preparation of plans and specifications for preservation projects.



Lubbock County, certified in 2006

2 Maintain an adequate and qualified CLG Committee established by the County Historical Commission by-laws.

Requirements for County CLG Committee

The county must establish an adequate and qualified historic preservation committee, also known as a CLG committee. The committee shall be recognized in the County Historical Commission's bylaws.

- a. The committee shall consist of a minimum of five members;
- b. Committee members shall be appointed to either the County Historical Commission or the CLG Committee by the County Judge or the County Commissioners Court;
- c. All committee members shall have a demonstrated interest, knowledge, or training in historic preservation;
- d. All committee members are required to complete Texas Open Meetings Act training provided by the Texas Attorney General's Office;
- e. All committee members must attempt to remain current concerning historic preservation issues and techniques. At least once a year, one or more committee members must attend a THC-led or THC-approved training;
- f. At least 60 percent of the committee membership shall be drawn from the preservation-related professions defined by the National Park Service. These professions include Architecture, History, Architectural History, Planning, Prehistoric and Historic Archaeology, Folklore, Cultural Anthropology, Curation, Conservation, and Landscape Architecture. This requirement may be waived if the local government can provide written documentation to the THC that it has made a reasonable effort to fill those positions;
- g. Terms of office of committee members shall be staggered and of at least two years duration. There need not be a limit on the number of consecutive terms served by one member;
- h. The local appointing authority shall act within 60 days to fill a vacancy, including expired terms. **The THC shall be provided with the resumes and qualifications of new appointments;**
- i. All meetings of the committee shall be open to the public. Minutes shall be kept of each meeting and shall be available for public inspection. **A copy of the minutes of each meeting shall be sent to the THC following approval at the next regularly scheduled meeting;**
- j. The committee must meet no less than six times a year. All committee meetings shall be properly posted and conducted in accordance with the Texas Open Meetings Act;
- k. All responsibilities and duties assigned to the committee shall be complementary to and carried out in coordination with those assigned to the State in 36 C.F.R. 61.6 (e) Procedures for State, Tribal, and Local Government Historic Preservation Programs.



Matagorda County, certified in 2000

3 Ensure, to the maximum extent possible, public participation in the local historic preservation program, including the process of nominating properties to the National Register of Historic Places.

Successful local preservation programs fully engage the public in preservation efforts beyond public meetings; these activities include educational events, programming for a variety of ages, and sharing information on the county's website or social media platforms.

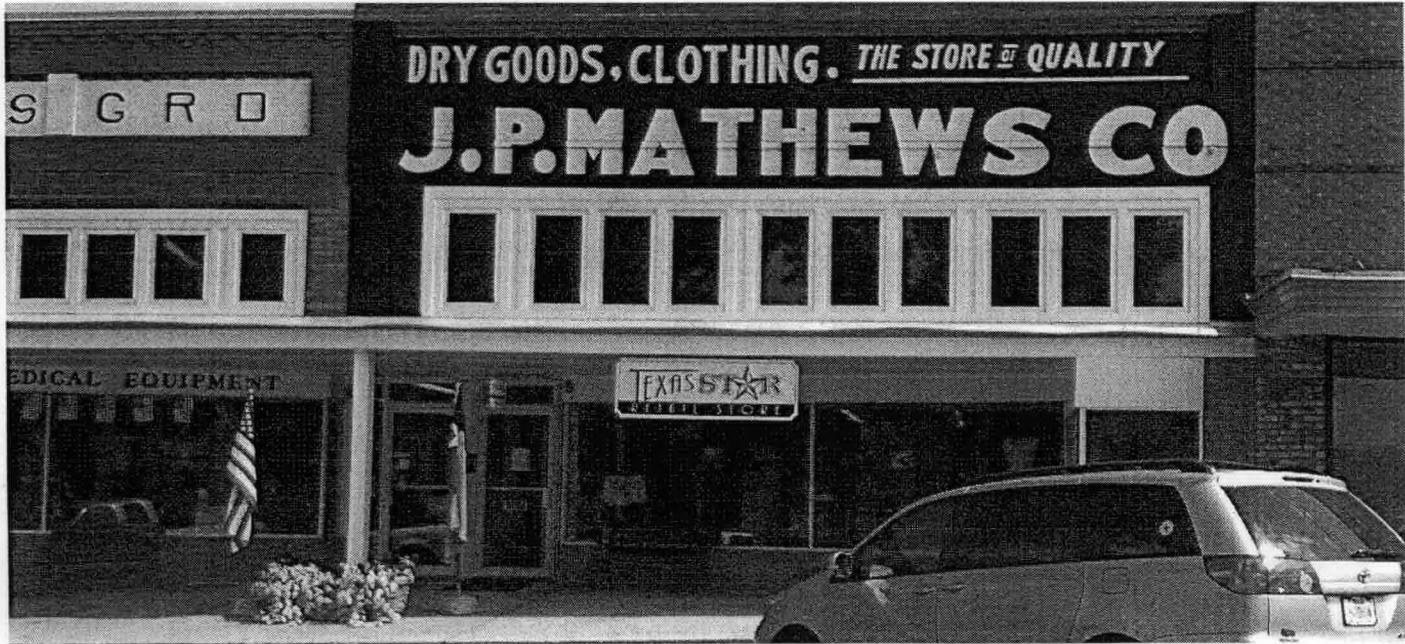
① INVENTORY: is an organized list of historic resources that is regularly updated as changes occur. An inventory typically includes a photograph, current and historic name, address and geographic location, property type, date of construction, architect (if known), current and historic use, current historical designations, eligibility and contributing status, and priority level for each resource.

① HISTORIC RESOURCES SURVEY: A systematic method of documenting historic resources through fieldwork and historic research. A survey includes the same information as an Inventory with additional documentation of a written physical description, historical background, photographs, maps, and historical recommendations on a form for each resource. The THC recommends that the survey be updated approximately every 10 years.

4 Maintain a system for the survey and inventory of local historic properties that is coordinated with the statewide cultural-resource-survey-process, with technical assistance provided by the National Register Program Office of the Texas Historical Commission's History Programs Division.

Every CLG must maintain a system for the survey and inventory of historic properties that is coordinated with the statewide cultural resources survey process. Inventories shall be updated as changes occur; and surveys shall be updated every 10 years. If the county is unable to update the survey every 10 years, it shall submit a written survey plan to the THC detailing the county's plan to update the survey within a reasonable and agreed upon timeframe. In addition, CLGs shall continue to document new areas, or expand survey areas, as more resources reach historic age (50 plus years).

An updated survey allows the CLG to prioritize the designation of properties at the federal, state, and local level. Publishing the results of the survey may also raise the community's awareness of its cultural heritage and increase the public's preservation ethic.



San Augustine County, certified in 1997

To ensure that CLGs use a system of survey and inventory in a manner consistent with the Texas Statewide Preservation Plan, CLGs shall follow the requirements for historic resources surveys below.

1. The CLG shall use a system to maintain a survey and inventory of historic properties within its jurisdiction;
2. The CLG shall notify the THC's Survey Coordinator of its survey efforts;
3. All new surveys shall utilize the THC Historic Resource Survey Form, or a pre-approved, compatible format;
4. All survey and inventory materials shall be accessible to the public;
5. Copies of materials from all survey efforts conducted by the CLG shall be provided to the THC.

The THC recommends that historic resources surveys include the following.

1. Survey Report: includes survey methodology, a historic context, survey results, and survey recommendations. The report should be in conformance with the U.S. Secretary of the Interior's Guidelines for Identification;
2. Survey Forms: each property located in the survey area should be described using a survey form. Survey forms are often organized in an electronic database. It is recommended the CLG use the THC's historic resources form, or a compatible alternative;
3. Inventory Table: includes basic information about each resource in the survey area (image, address, historic and current name, historic and current function, construction date, existing designations, National Register of Historic Places eligibility, and priority rating);
4. Photo Documentation: color, digital images of each surveyed resource;
5. Detailed Maps: identifying locations of all surveyed resources.

5 Review and comment upon nominations to the National Register of Historic Places for properties within its jurisdiction, and within 60 days of being notified that a nomination has been posted on the THC website (www.thc.texas.gov/sbrmeeting), submit the CLG Committee's report and the recommendations of the chief elected official of the county to the National Register Program Office as to whether or not the nominated properties meet the criteria of the National Register.

As a participant in the CLG program, the CLG Committee and the chief elected official are required to coordinate review and separately notify both the THC's National Register program and CLG program their opinions in regard to nominations before consideration by the State Board of Review.

The THC will notify the HPO of the CLG when a nomination has been submitted within its jurisdiction at least 60 days prior to the State Board of Review's consideration. If the HPO position is vacant, due to a period of transition, notification will be sent to the chief elected official. In order to comply with CLG Program requirements, the CLG must complete the following steps.

1. Review the nomination at a meeting of the Preservation Commission and allow the public the opportunity to comment on the nomination during the meeting. During the Commission's review of the National Register nomination,

HELPFUL HINT: CLG REPORT

In most instances, the CLG's "report" is a letter addressed to the THC summarizing the CLG Committee's review and opinion of the National Register nomination. The letter is typically written by the HPO.

at least one member of the Commission must meet the Secretary of the Interior's Professional Qualifications Standards. If no one on the Commission meets the Secretary of the Interior's Professional Qualifications Standards, or does not meet the standards in the applicable subject relevant to the nomination in question, the CLG shall seek the advice of an expert in the particular field or consult with the THC. The expert must meet the Secretary of the Interior's Professional Qualifications Standards;

2. After the meeting, the CLG will prepare a report as to whether or not such property meets the criteria of the National Register;
3. Within sixty days of first receiving notification of the nomination, the Preservation Commission and the chief elected official are required to separately notify both the THC's National Register program and CLG program their opinions in regard to the nominations.

This process does not apply when a federal agency nominates a property under its ownership or control.



Caldwell County, certified in 1995

6 Monitor and report to the Texas Historical Commission any actions affecting any county courthouse, Recorded Texas Historic Landmark, State Antiquities Landmark, or National Register property.

The THC maintains lists of state- and national-level historic designations, including National Register properties, Recorded Texas Historic Landmarks (RTHL), and State Antiquities Landmarks (SAL). Both RTHL and SAL designations include some measure of protection under state law. **Proposed alterations to, or demolitions of, RTHLs and SALs require coordination with THC project review staff.**

The CLG shall notify the THC, or refer the property owner to the THC, if the CLG becomes aware of plans for demolition or alterations to a RTHL or SAL. Ultimately, the property owner is responsible for complying with state law; however, CLGs are in a position to help the THC communicate with property owners, leading to better protection of historic resources.

① NATIONAL REGISTER OF HISTORIC PLACES:

The National Register of Historic Places is the official list of the Nation's historic places worthy of preservation. Authorized by the National Historic Preservation Act of 1966, the National Park Service's National Register of Historic Places is part of a national program to coordinate and support public and private efforts to identify, evaluate, and protect America's historic and archeological resources.

① RECORDED TEXAS HISTORIC LANDMARK (RTHL) :

Recorded Texas Historic Landmarks are properties judged to be historically and architecturally significant. The Texas Historical Commission (THC) awards RTHL designation to buildings at least 50 years old that are worthy of preservation for their architectural and historical associations.

① STATE ANTIQUITIES LANDMARKS (SAL):

State Antiquities Landmarks are designated by the Texas Historical Commission (THC) and receive legal protection under the Antiquities Code of Texas. This designation can apply to buildings as well as archaeological sites and stipulates that a property cannot be removed, altered, damaged, salvaged, or excavated without a permit from the THC.

7 Provide appropriate training for the Historic Preservation Officer, county staff, and members of the CLG Committee.

The Historic Preservation Officer *and* at least one member of the CLG Committee must attend one THC-sponsored or THC-approved training a year. The training shall focus on historic preservation or a topic directly related to the attendee's roles in the local preservation program.

8 Submit an Annual Report to CLG Program staff each year that describes the actions of the CLG Committee and other preservation-related activities of the previous fiscal year.

Each year, CLG Program staff will develop an annual report for the CLG to complete by an achievable deadline. One report is used to collect data for both NPS and THC purposes. Typically, reports are sent electronically at the end of the calendar year.

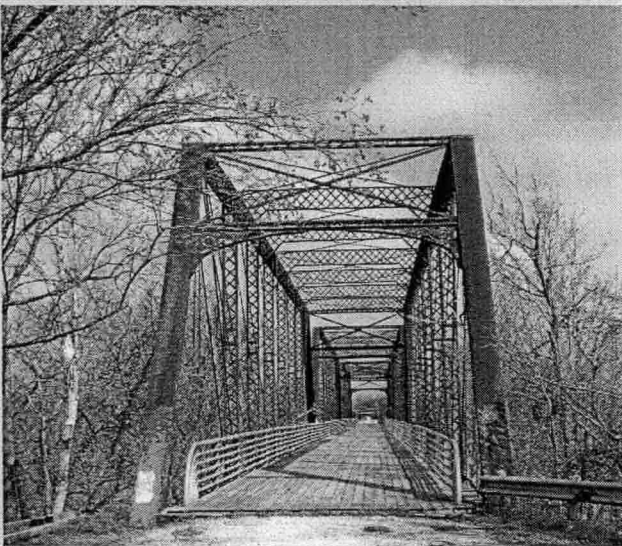
CLG CASE STUDY: Comal County and Travis County

Regions of Texas are experiencing unprecedented growth, and as more people move to these areas, there's increased development pressure. In Texas, two CLGs have been working over the past several years to proactively identify historic resources in their communities before it's too late by taking advantage of annual CLG grants.

Starting with a FY12 CLG grant, Comal County embarked on a county-wide historic resources survey. The entire county, outside of the city limits, was surveyed in three years using annual CLG grant funds. The county has continued to use CLG grants to nominate individual properties and districts to the National Register of Historic Places using the survey data that was collected.

Travis County also began to systematically survey historic resources throughout the county through the assistance of a FY13 CLG grant. The project was broken up into four phases and geographic regions. The surveys are shared with the public through the county's website, and there are plans to display the information on an online interactive map.

Comal and Travis counties have reaped abundant and diverse benefits from their work to identify and designate historic properties. The counties can now educate new and longtime residents about the history of their communities. Survey and National Register data is immediately available to county planning staff and developers, as well as for projects that trigger Section 106 reviews. The Texas Historical Commission is committed to helping CLGs accomplish these important projects that make a significant impact on preservation in Texas.



Moore's Crossing Bridge (left) in Travis County, certified in 2004, and Fischer Store (right) in Comal County, certified in 2001.

Four-Year Evaluation of CLGS

The THC shall conduct a comprehensive review of each CLG every four years. The purpose of the Four-Year Evaluation is to ensure that each CLG fulfills its responsibilities in accordance with the requirements found in the Texas Administrative Code, CLG Handbook, and the Certification Agreement.

The THC may ask to review the following for the purposes of the Four-Year Evaluation:

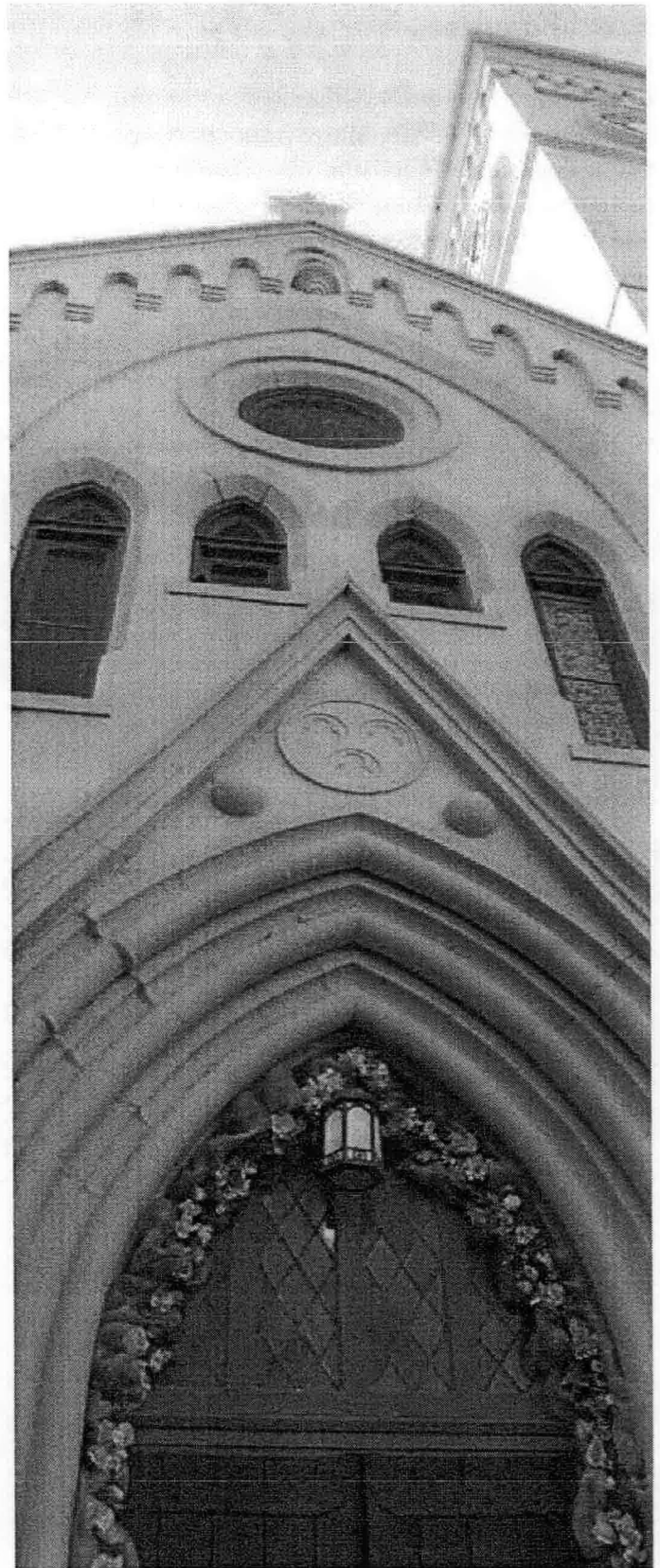
1. CLG Annual Reports;
2. Reports and documents pertaining to the fiscal management of CLG Grant funds;
3. Relevant records, including historic resources survey reports, preservation commission or CLG Committee meeting minutes, preservation ordinance, public information and education handouts, letters and other documents regarding the review of National Register nominations, etc.

THC staff may attend a regularly scheduled Preservation Commission or CLG Committee meeting or meet with the HPO to complete the evaluation. Upon completion of the review, THC staff will issue a written report summarizing the findings, including any mandatory improvements and recommendations to the HPO and the CLG's highest elected official.

If the evaluation determines the CLG is not satisfying the minimum requirements for participating in the CLG Program, THC staff will work with the CLG to establish a timeframe to correct deficiencies. All efforts will be made to assist the CLG in returning to compliance with state and federal regulations. If the CLG is unable to demonstrate substantial compliance, the THC may recommend to the decertification of the CLG to the National Park Service.

① CLG CERTIFICATION AGREEMENT:

Each CLG signs a Certification Agreement upon joining the program. The agreement outlines the responsibilities of the city or county, the THC, and the National Park Service within the CLG Program.



City of Laredo, certified in 1995

Decertification

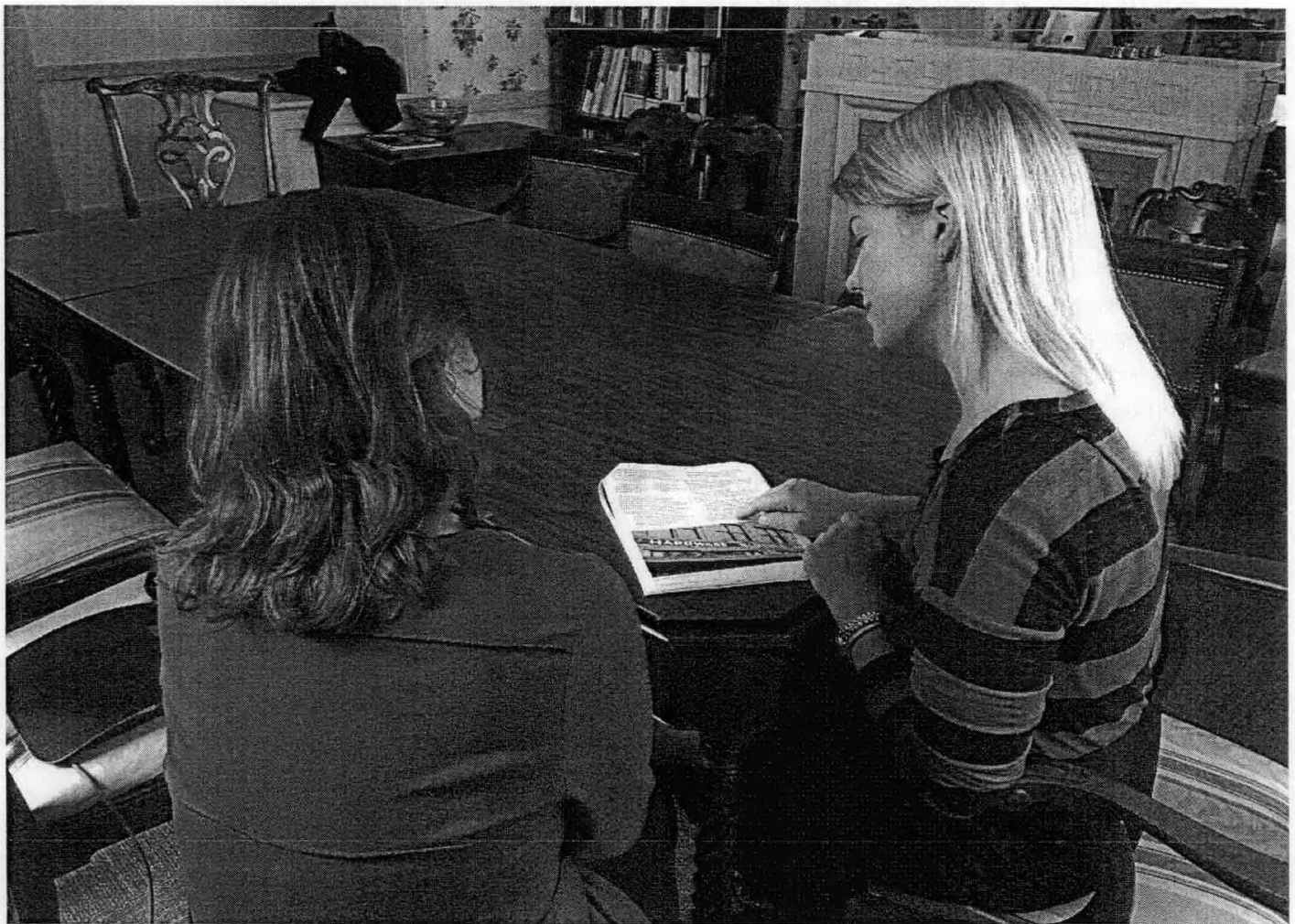
The THC may initiate the decertification process at any time upon determining that a CLG is not meeting the minimum requirements as stipulated in the CLG Handbook, Certification Agreement, HPF Grants Manual, and the Texas Administrative Code. If a CLG is not meeting program requirements, THC staff will issue written recommendations and a timeframe for compliance. THC staff will make every effort to assist the CLG in satisfying the minimum requirements. If the CLG is unable to demonstrate compliance with the minimum standards within the allotted time, the THC will initiate decertification.

The CLG will be notified in writing of the THC's intent to recommend decertification of the CLG to the National Park Service. Following notification, the

THC may suspend financial and technical services to the CLG. The CLG shall be notified in writing of the National Park Service decision and the date of the letter serves as the date of decertification.

Following decertification, a CLG will not be eligible for recertification until all previous deficiencies are addressed to the satisfaction of the THC and the National Park Service.

Decertification may also be initiated by the CLG at any time. The THC will recommend decertification to NPS if the CLG submits a written request to the THC. Effective date of decertification will be when NPS concurs with THC's recommendation in writing.



If a CLG is not meeting program requirements, THC staff will issue written recommendations and a timeframe for compliance.

CLG Participation in the Section 106 Process

Section 106 of the National Historic Preservation Act requires federal agencies to take into account the effects that their proposed work might have on historic resources listed, or eligible for listing, in the National Register of Historic Places (NRHP).

Examples of the types of projects subject to Section 106 include work on federally owned or controlled property, such as a military installation; a project receiving federal funds, grants, or loans, in whole or in part, including pass-through funds, such as bridge rehabilitation funded by the Federal Highway Administration; projects requiring a federal permit, license, or approval such as communications infrastructure requiring a permit from the Federal Communications Commission.

Under Section 106, the local government of an area in which the effects of a project may occur is entitled to be a consulting party and THC encourages CLGs to actively participate in the review process. Consulting parties participate in the identification of historic properties and in conversations about the project's effect on historic properties. CLGs can also help determine appropriate mitigation.

If one or more NRHP-eligible properties are adversely affected by a project, the federal agency responsible for the undertaking, the THC, and any other consulting parties will develop a Memorandum of Agreement that includes specific measures to minimize or mitigate the loss or adverse effect. Mitigation might include documentation or interpretation related to the adversely affected resource. Consulting parties may

HELPFUL HINT: SECTION 106 REVIEW PROCESS

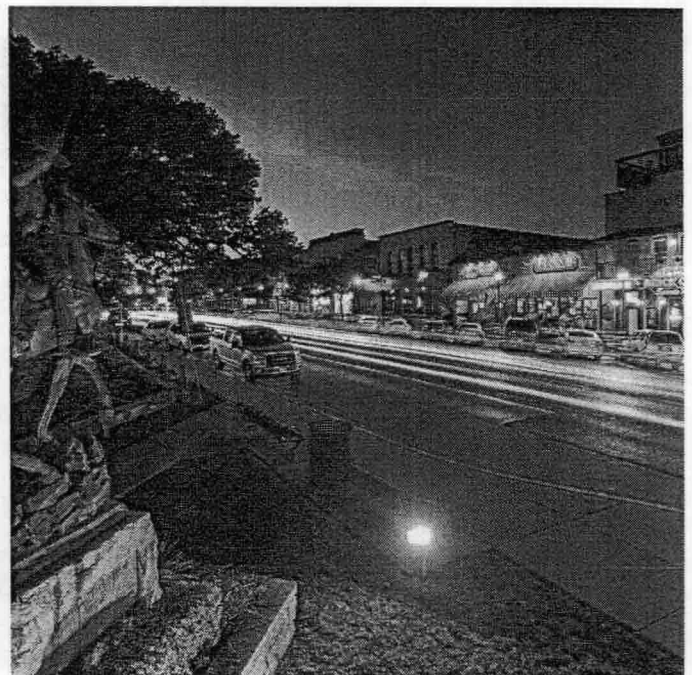
For more information on the Section 106 Review Process, see the THC's website. www.thc.texas.gov/project-review/national-historic-preservation-act/section-106-review-process

be involved in suggesting appropriate approaches to address mitigation agreements.

The purpose of the THC's CLG Program is to empower local communities to better protect historic resources by identifying local priorities, meeting recognized historic preservation standards and providing access to financial and technical services to further the identification, evaluation, designation and protection of buildings, sites, districts, structures, and objects.

Once certified, CLGs are considered leaders in preservation. As such, CLGs are uniquely positioned to participate in the designation process for the National Register of Historic Places. CLGs are also called on to participate in the Section 106 review process and provide feedback during the establishment of state historic preservation goals and objectives.

Section 106 assigns state-level review authority to the State Historic Preservation Office, in Texas, the THC. Under the Historic Preservation Act, the THC may delegate its review authority; however, this is very rare. Typically, the THC will work with the CLG throughout the Section 106 process.



City of San Marcos, certified in 1990

CLG CASE STUDY: Houston



DeLuxe Theater, Houston

In 1941, the DeLuxe Theater opened in the Fifth Ward as the first African American movie house in Houston. The Streamline Moderne theater operated for 28 years as one of the few venues open to black residents during segregation until closing in 1969. It re-opened in 1971 to house the DeLuxe Show, one of the first interracial exhibitions of contemporary artists under sponsorship of the Menil Foundation and continued to host exhibits through 1973. Despite hopes of continuing to use the theater as an arts venue, the structure sat vacant and abandoned for 40 years until the City of Houston acquired it in 2009. The DeLuxe Theater was determined eligible for the National Register of Historic Places in 2008.

In 2008, the City of Houston and Fifth Ward residents decided to build a cultural and arts center on the DeLuxe Theater site to spark development and serve the Fifth Ward community and surrounding neighborhoods. The city planned to purchase the DeLuxe Theater using Community Development Block Grant (CDBG) funds from the Department of House and Urban Development (HUD) and considered demolition or rehabilitation.

Section 106 of the National Historic Preservation Act requires federal agencies to take into account the effects of projects they carry out, fund, or permit on historic properties prior to making final decisions on projects. The law creating the CDBG Program delegates that responsibility to HUD's grantees, so the City of Houston undertook compliance with Section 106.

Through evaluation and consultation with the THC, the city decided to rehabilitate the DeLuxe Theater and an adjoining storefront. After years of neglect, all that was left of the theater was a shell, but the vision was to maintain the characteristic of the theater including the concrete surfaces, rounded corners, semicircular bays, metal windows, and other Art Deco design details. Completed in 2015, the re-created 8,000 square foot theater is back to its original 1940s Art Deco exterior, with a new marquee, rebuilt structure, and renovations. The \$5.7 million project was a collaborative effort between the City of Houston, Texas Southern University, and the Fifth Ward Community Redevelopment Corporation.



City of New Braunfels, certified in 1998

FUTURE CLGs

Benefits & Application Process

Benefits of Becoming a CLG

CLGs continuously strive to meet high standards in preservation by pursuing the following:

1. Identifying and designating historic assets within the community;
2. Integrating historic preservation tools and solutions into the local planning and decision-making process;
3. Engendering pride in the history of the community and an understanding of how local events shape the course of Texas history through local education and outreach efforts;
4. Adopting incentives to encourage proper maintenance and rehabilitation of the historic assets.

In order to help CLGs meet high standards in local preservation, the CLG Program provides access to **training** opportunities, **technical assistance**, **matching grants** for preservation projects, and a **network** of preservation professionals from other CLG communities.

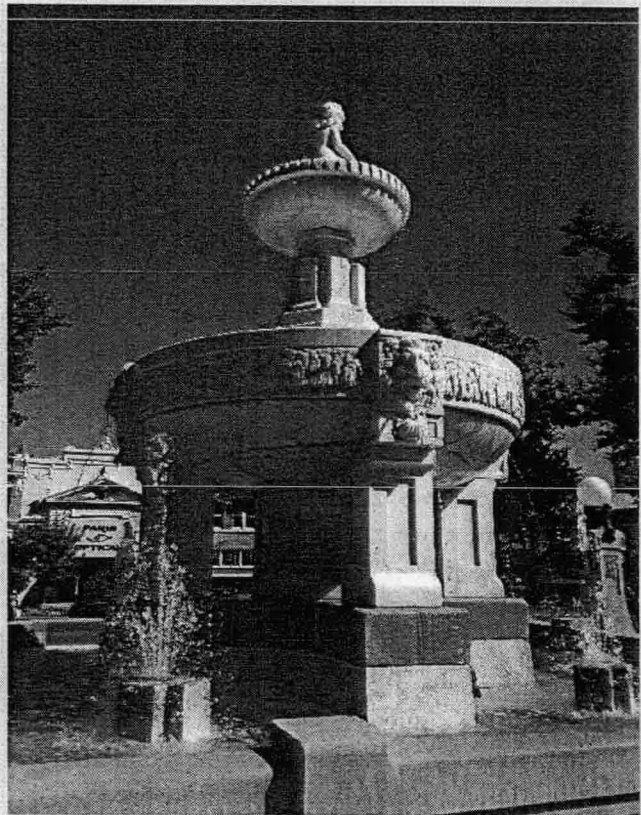
Training

The CLG Program provides a range of training opportunities to participating cities and counties. CLG Program staff lead trainings for Historic Preservation Officers, Preservation Commissioners, city or county staff, and elected officials upon the community's request. The CLG Program also organizes periodic regional trainings, hosts online webinars, and shares information on upcoming preservation-related trainings.

Technical Assistance

The THC's CLG Program staff is always available to help participating CLGs with preservation-related challenges. This may include the review of a preservation ordinance, help with developing an education or outreach program to enhance the local preservation ethic, or working with the preservation commission to set meaningful and achievable goals.

CLG CASE STUDY: Paris



J.J. Culbertson fountain, Paris

The J.J. Culbertson fountain stands in the center of Town Plaza in downtown Paris, Texas. Town Plaza is a gathering place for residents and tourists of Paris, and community gatherings and events are frequently held in the parklike setting. The original floor of the fountain was replaced in the 1980s; however, the tiles had begun to pop out of place and posed a serious tripping hazard. Exposure to the elements had also led to the deterioration of the water lines within the fountain so that it no longer pumped water as originally designed. Recognizing the need to restore the fountain as a symbol of the community, the City of Paris applied for and received a FY14 CLG grant. The funds were used to appropriately replace the 1980s tilework and restore the water lines allowing the fountain to once again function properly. This project represents the city's commitment to the revitalization of downtown and can now be used as an example of proper maintenance and repair.

Matching Grants

Participating communities in good standing with the CLG Program are eligible to receive funding through the CLG grant program. This matching grant is available each year for projects that provide a lasting impact on preservation in the community. Typical projects include historic resources surveys, National Register nominations, development of preservation plans or design guidelines, education and outreach projects, and rehabilitation work on properties listed in the National Register.

The National Historic Preservation Act of 1966, as amended, provides that at least 10 percent of the THC's annual Historic Preservation Fund allocation be distributed as subgrants exclusively among CLGs. All Texas CLGs in good standing with the CLG Program are eligible to apply for CLG funds but not all will receive funding.

Available CLG funds shall be granted on an annual basis through a competitive process as outlined in the CLG Grants Manual and Application. The THC may choose to score specific types of projects higher based upon agency goals and objectives.

CLG Grants can be utilized to fund a variety of projects; however, projects which further the goals of identification, evaluation, nomination, and protection of the community's historic resources and are complementary to the statewide comprehensive preservation plan are prioritized for funding. Allowable and unallowable grant activities are outlined in the

CLG grant application, and CLG Program staff are available to discuss grant projects to ensure compliance in advance of the application deadline.

CLG grants require a one-to-one (dollar for dollar) match equal to a 50-50 ratio for the total cost of the project. The local match may be any combination of cash and verifiable in-kind services. CLG monies are federal monies and may not be matched with any other federal grants or funding with the exception of Community Development Block Grant (CDBG) funding. The THC may select to waive the matching requirements under special circumstances or to support agency initiatives.

CLG Network

The CLG Program connects preservation professionals and volunteers to one another. Individuals are able to share ideas, ask questions, and develop solutions using the CLG listserv. Throughout the year, Historic Preservation Officers, preservation commissioners, and committee members are invited to regional trainings where they can meet in person and discuss common challenges and brainstorm solutions.

① STATEWIDE PRESERVATION PLAN:

Every 10 years the Texas Historical Commission, in collaboration with its partners, develops a Statewide Historic Preservation Plan for Texas. The plan is an opportunity to lay a pathway for Texans to preserve, protect, and leverage our historic and cultural fabric for the betterment of our communities statewide.

CLG CASE STUDY: Longview



Fredonia Street, Longview

The City of Longview became a CLG in 2014. One year later, the city received a FY15 CLG grant for \$20,000 to update the city's Historic Resource Survey. There had not been an update since the survey was first completed in 1986! A consultant was hired to complete a survey of the downtown core as well as a survey plan identifying and prioritizing later survey efforts. The project took about six months to complete, and included an intensive level survey of approximately 400 properties. The city now has color photographs, and the update corrected incorrect information in the 1986 survey. The survey has allowed the local preservation program to function more efficiently and be more proactive about design review, designation, and preventing demolition.

Application and Steps to Become Certified for Cities

A complete CLG application includes the following:

- a. "Request for Certified Local Government Status" form;
- b. A copy of the city's preservation ordinance, including any and all amendments to the same;
- c. A listing of individual properties and/or districts designated under the city historic preservation ordinance, including addresses, and statements of significance for each landmark or district;
- d. A list, with appropriate location maps, of Recorded Texas Historic Landmarks, State Antiquities Landmarks, and any individual properties and/or districts identified and/or listed in the National Register of Historic Places with statements of significance for each property or district;
- e. Resumes of the designated historic preservation officer and members of the historic preservation commission, indicating their qualifications, credentials, or expertise in fields related to historic preservation;
- f. A copy of the local preservation plan, if available, or a statement of goals and objectives for the preservation program; and,
- g. A completed "Historic Preservation Officer Appointment" form.

If the application meets all CLG Program requirements, the THC will ask the mayor to sign the CLG Certification Agreement. Once the Certification Agreement is signed, the application is considered complete, and a copy will be submitted to the National Park Service with the THC's recommendation.

The local government will officially become certified once the National Park Service approves the application in writing.

HELPFUL HINT: CLG PROGRAM STAFF

Interested local governments are encouraged to contact the CLG Program Coordinator early in the process. Staff can review preservation ordinances for compliance with the program requirements.

CLG CASE STUDY: Tyler



Marvin United Methodist Church, Tyler

In 2015, the City of Tyler applied for a FY16 CLG grant to hire a consultant to develop a Preservation Plan for the city. The plan identified the preservation program's strengths and weaknesses and set realistic and achievable goals to help the program overcome challenges and get to the next level of preservation success. The plan was completed and adopted by City Council in 2017 and the city's planning department continues to implement the strategies identified in the plan such as pursuing training for city staff, preservation commission members, and the public.

Application and Steps to Become Certified for Counties

A complete CLG application includes the following:

- a. A signed "Request for Certified Local Government Status" form;
- b. A copy of by-laws adopted by an appointed County Historical Commission;
- c. A list, with appropriate location maps, of Recorded Texas Historic Landmarks, State Antiquities Landmarks, and any individual properties and/or districts identified and/or listed in the National Register of Historic Places with statements of significance for each property or district;
- d. Resumes of the designated historic preservation officer and members of the historic preservation committee, indicating their qualifications, credentials, or expertise in fields related to historic preservation;
- e. A copy of the local preservation plan, if available, or a statement of goals and objectives for the preservation program; and,
- f. A completed "Historic Preservation Officer Appointment" form.

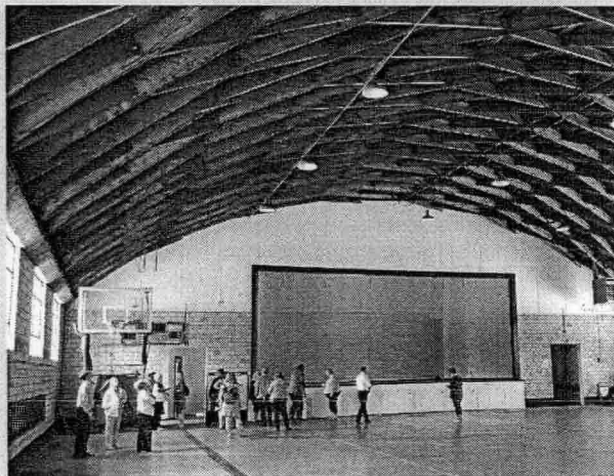
HELPFUL HINT: CLG PROGRAM STAFF

Interested local governments are encouraged to contact the CLG Program Coordinator early in the process.

If the application meets all CLG Program requirements, the THC will ask the County judge to sign the CLG Certification Agreement. Once the Certification Agreement is signed, the application is considered complete, and a copy will be submitted to the National Park Service with the THC's recommendation.

The local government will officially become certified once the National Park Service approves that application in writing.

CLG CASE STUDY: Gonzales County



George Edwards High School, Gonzales

In coordination with the CLG Program, Gonzales County hosted a regional workshop in August 2018. The training was led by Texas A&M professor, Dr. Andrea Roberts and focused on outreach methods to build an effective and more diverse CLG organization. Over 35 Historic Preservation Officers, county CLG committee members, and city preservation commissioners from around the state gathered to learn about the importance of recognizing personal and organizational biases and working toward recruiting and retaining members and leaders of the community to serve on preservation committees and commissions so all histories are identified and documented. Dr. Roberts connected this lesson to her own research of Texas Freedom Colonies and the successes that result in telling more inclusive histories. The CLG Program is committed to offering regional trainings and creating places for participating CLGs to learn, share, and network.

Contact Information and Helpful Links

Texas Historical Commission

Texas Historical Commission
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Austin, TX 78711-2276
512.463.6100
www.thc.texas.gov

Certified Local Government (CLG) Program Staff

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Helpful Links

Certified Local Government Program

<http://www.thc.texas.gov/preserve/projects-and-programs/certified-local-government>

Cemetery Preservation Program

<http://www.thc.texas.gov/preserve/projects-and-programs/cemetery-preservation>

County Historical Commission Outreach Program

<http://www.thc.texas.gov/preserve/projects-and-programs/county-historical-commission-outreach>

Historic Resources Survey Program

<http://www.thc.texas.gov/preserve/projects-and-programs/historic-resources-survey>

How THC Reviews Projects

<http://www.thc.texas.gov/project-review/how-thc-reviews-projects>

National Register of Historic Places Program

<http://www.thc.texas.gov/preserve/projects-and-programs/national-register-historic-places>

State Historical Markers Program

<http://www.thc.texas.gov/preserve/projects-and-programs/state-historical-markers>



TEXAS HISTORICAL COMMISSION
real places telling real stories